FINANCIAL STATEMENTS
DECEMBER 31, 2021

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CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS CONSULTANTS

#### **Independent Auditors' Report**

Board of Directors Heather Gardens Metropolitan District Aurora, Colorado

#### **Opinions**

We have audited the financial statements of the business-type activities and fiduciary activities of Heather Gardens Metropolitan District (the District) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities and the fiduciary activities of the District as of December 31, 2021, and the respective changes in its financial position and, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis For Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities For The Audit Of The Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities Of Management For The Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities For The Audit Of The Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness
  of significant accounting estimates made by management, as well as evaluate the
  overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

#### Report On Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5 through 8 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The budget and actual schedule and note to the schedule on pages 27 and 28, respectively, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Information

We have previously audited the District's 2020 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated July 21, 2021. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2021 is consistent, in all material respects, with the audited financial statements from which it has been derived.

April 22, 2022

Rulin Brown LLP

# MANAGEMENT DISCUSSION AND ANALYSIS (UNAUDITED) December 31, 2021

Our discussion and analysis of Heather Gardens Metropolitan District's (District) financial performance provides an overview of the District's financial activities for the fiscal year ended December 31, 2021. Please read it in conjunction with the District's financial statements, which begin on page 9.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. Required statements for business-type activities are: 1) Statement of Net Position, 2) Statement of Revenues, Expenses and Changes in Net Position and 3) Statement of Cash Flows. The Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position are prepared using the economic resource measurement focus and the accrual basis of accounting. Required statements for fiduciary funds are: 1) Statement of Fiduciary Net Position and 2) Statement of Changes in Fiduciary Net Position. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the business-type statements because the resources of those funds are not available to support the District's own programs.

The Statement of Net Position presents information on all of the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between them reported as net position as of December 31, 2021. This statement provides useful information regarding the financial position of the District. Over time, increases and decreases in net position can serve as a useful indicator of whether the financial position of the District is improving or deteriorating. Nonfinancial factors should also be considered to assess the overall position of the District.

The Statement of Revenues, Expenses and Changes in Net Position reports the changes that have occurred during the year to the District's net position. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Revenues and expenses are reported for some items that will only result in cash flows in the subsequent years.

The Statement of Cash Flows, as its name implies, is concerned solely with flows of cash and cash equivalents. Only transactions that affect the District's cash position are reflected in this statement. Transactions are segregated into four sections on the statement: 1) cash flows from operating activities, 2) cash flows from noncapital financing activities, 3) cash flows from capital and related financial activities and, 4) cash flows from investing activities.

Management's Discussion And Analysis (Continued)

#### **Financial Highlights**

- The District's net position increased by \$135,544 or 2.8% as a result of this year's operations, based on beginning of year net position.
- During the year, the District's operating revenues increased by \$423,675 or 20.0% from revenues in 2020. The District's operating expenses increased \$123,634 or 5.0% from expenses in 2020.
- Non-operating revenues decreased by \$67,165 or 10.9% as a result of a decrease in property taxes collected, specific ownership taxes, and lower bond interest income. There was a slight increase in Conservation Trust Fund entitlement and a decrease in interest earned on Certificates of Deposit.
- Non-operating Expenses decreased by \$44,603 or 11.7%. The reduction is attributed to a loss on the sale of an asset in 2020.
- Funds related to The District's annual Change in Net Position are allocated between restricted and unrestricted based on board designations and external restrictions.
- Outstanding long-term debt was reduced by \$270,000 or 3.4%

#### Financial Summary and Analysis

#### **Capital Assets**

	2021	2020	2019
Land	\$ 1,725,000	\$ 1,725,000	\$ 1,725,000
Intangible assets (City of Aurora water rights)	133,190	133,190	133,190
Construction in progress	$32,\!195$	18,515	
Property, furniture and equipment	16,223,625	16,078,770	16,053,966
Less accumulated depreciation	(7,401,522)	(6,847,098)	(6,271,023)
Total Capital Assets - Net	\$ 10,712,488	\$ 11,108,377	\$ 11,641,133

For additional information, see note 4.

Management's Discussion And Analysis (Continued)

The following condensed financial information was derived from the District's financial statements:

	2021	2020	2019
Current assets	\$ 2,389,189	\$ 2,209,103	\$ 1,852,078
Noncurrent assets	356,595	395,242	381,388
Capital assets, net of accumulated depreciation	10,712,488	11,108,377	11,641,133
Total Assets	13,458,272	13,712,722	13,874,599
Deferred Outflows of Resources	614,585	647,074	679,564
Current liabilities	612,145	728,123	421,938
Long-term liabilities	8,039,207	8,352,734	8,656,260
Total Liabilities	8,651,352	9,080,857	9,078,198
Deferred Inflows of Resources	500,779	493,757	548,848
Invested in capital assets, net of related debt	3,007,866	3,132,717	3,404,437
Restricted	352,058	412,900	399,396
Unrestricted	1,560,802	1,239,565	1,123,284
Total Net Position	\$ 4,920,726	\$ 4,785,182	\$ 4,927,117
Operating revenues	\$ 2,538,393	\$ 2,114,718	\$ 2,662,850
Nonoperating revenues	550,283	617,448	646,899
Total Revenues	3,088,676	2,732,166	3,309,749
Operating expenses	2,616,578	2,492,944	3,154,698
Nonoperating expenses	336,554	381,157	346,262
Total Expenses	2,953,132	2,874,101	3,500,960
Changes In Net Position	135,544	(141,935)	(191,211)
Ending Net Position	\$ 4,920,726	\$ 4,785,182	\$ 4,927,117
	 , , -	 , , -	 , , ,

The District's non-operating revenue decreased \$67,165 due to decreased property taxes, specific ownership taxes, and lower bond interest income. The District attempts to collect in property taxes the amount needed for principal and interest on its outstanding bonds less \$60,000 from excess operating funds from prior years. These decreases were offset by a small increase in the Conservation Trust Fund (lottery) entitlement but reduced by a decrease in interest earned on certificates of deposit.

Management's Discussion And Analysis (Continued)

#### **Long-Term Debt Outstanding**

	 2021	2020	2019
			_
General obligation bonds	\$ 7,685,000	\$ 7,955,000	\$ 8,215,000

Bond payments are made twice yearly (June 1 and December 1). The June payment includes only interest and the December payment includes both interest and principal. During 2021, the District paid down the principal by \$270,000 on the outstanding bonds. The bond payments are funded by the property tax revenue and specific ownership tax revenue received by the District.

#### **Budgetary Discussion**

Due to the partial closure of the District's facilities in 2021 resulting from the COVID-19 pandemic, revenues were \$273,071 below budget. There were no budget amendments made for 2021.

All requests for Custodial Fund and Foundation expenditures are made by motion to the Board and are not authorized without specific Board approval.

#### **Economic Factors and Rates**

The District saw a rebound in business volume as it emerged from the COVID-19 pandemic for the year ended December 31, 2021. The District made sales totaling approximately \$990,000 from restaurant income, golf course fees, and clubhouse usage; a 49% increase from 2020. Management expects business volume to increase in 2022 as restrictions are eased or eliminated.

#### Contacting the District's Financial Management

This financial report is designed to provide our residents and future residents of Heather Gardens with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Jerry Counts, Chief Financial Officer, at Heather Gardens Association, 2888 S. Heather Gardens Way, Aurora, CO 80014 or call 303-755-0652.

# STATEMENT OF NET POSITION December 31, 2021 (With Comparative Totals As of December 31, 2020)

#### **Assets And Deferred Outflows Of Resources**

		Proprietary Fund		
		2021		2020
Current Assets				
Cash and cash equivalents	\$	1,010,096	\$	883,632
Certificates of deposit		750,000		750,000
Property tax receivable		500,779		493,757
Accounts receivable, net of allowance for doubtful				
accounts of \$1,000 in 2021 and 2020, respectively		24,789		28,079
Prepaid expenses		50,935		
Inventory		41,182		38,254
Due from the Foundation		_		3,973
Other current assets		11,408		11,408
Total Current Assets		2,389,189		2,209,103
Noncurrent Assets				
Cash restricted		356,595		395,242
Nondepreciable capital assets		1,757,195		1,743,515
Intangible assets		133,190		133,190
Depreciable capital assets, net of accumulated depreciation		,		,
of \$7,401,522 and \$6,847,098 in 2021 and 2020, respectively		8,822,103		9,231,672
Total Noncurrent Assets		11,069,083		11,503,619
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Total Assets		13,458,272		13,712,722
Deferred Outflows Of Resources				
Deferred loss on 2010 bond refunding		614,585		647,074
Current Liabilities				
Accounts payable		61,972		8,659
Interest payable		25,617		32,702
Deposits		13,653		13,536
Due to the Association		114,306		314,674
Due to the Foundation		1,100		_
Unearned revenue		$92,\!533$		65,588
Unspent insurance claim		22,964		22,964
Current portion of bonds payable		280,000		270,000
Total Current Liabilities		612,145		728,123
Long-Term Liabilities				
Bonds payable		8,039,207		8,352,734
Total Liabilities		8,651,352		9,080,857
		0,001,002		0,000,001
Deferred Inflows Of Resources Unearned property tax revenue		500 779		402 757
oncarned property tax revenue		500,779		493,757
Net Position				
Net investment in capital assets		3,007,866		3,132,717
Restricted		352,058		412,900
Unrestricted		1,560,802		1,239,565
Total Net Position	\$	4,920,726	\$	4,785,182
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# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION For The Year Ended December 31, 2021 (With Comparative Totals For the Year Ended December 31, 2020)

	<b>Proprietary Fund</b>				
		2021	2020		
Operating Revenue					
Recreation use fees	\$	1,516,879 \$	1,382,809		
Golf course fees		445,303	364,875		
Restaurant income		430,184	271,390		
Clubhouse fees		116,158	33,590		
Recreational vehicle lot rentals		26,165	35,231		
Other operating revenue		3,704	26,823		
Total Operating Revenue		2,538,393	2,114,718		
Operating Expenses					
Clubhouse, golf course, recreational vehicle lot		1,318,651	1,273,380		
Depreciation		574,695	586,883		
Restaurant expenses		558,949	457,395		
Professional services and insurance		133,299	131,066		
Other operating expenses		30,984	44,220		
Total Operating Expenses		2,616,578	2,492,944		
Operating Loss		(78,185)	(378,226)		
Nonoperating Revenue					
Property taxes		493,757	548,743		
Specific ownership taxes		33,937	39,858		
Conservation Trust Fund entitlement		20,726	17,406		
Income on certificates of deposit		1,863	11,441		
Total Nonoperating Revenue		550,283	617,448		
N T					
Nonoperating Expenses Interest		217 200	222 520		
		$317,300 \\ 32,489$	322,580		
Amortization of deferred loss on bond refunding and discount Other nonoperating expenses		20,292	32,489		
Loss on disposition of assets		20,292	18,769		
<del>-</del>		— (22 5 2 7 )	40,845		
Amortization of bond premium, net		$\frac{(33,527)}{336,554}$	(33,526) 381,157		
Total Nonoperating Expenses		550,554	301,137		
Change In Net Position		135,544	(141,935)		
Net Position - Beginning Of Year		4,785,182	4,927,117		
Net Position - End Of Year	\$	4,920,726 \$	4,785,182		

# STATEMENT OF CASH FLOWS

# For The Year Ended December 31, 2021 (With Comparative Totals For The Year Ended December 31, 2020) Page 1 Of 2

	For The Years Ended					
	December 31,					
		2021	2020			
Cash Flows From Operating Activities						
Payments received from customers	\$	2,573,818 \$	2,106,567			
Payments to suppliers for goods and services		(2,242,801)	(1,617,137)			
Net Cash Provided By Operating Activities		331,017	489,430			
Cash Flows From Noncapital Financing Activities						
Specific ownership taxes		33,937	39,858			
Other nonoperating expenses		(20,292)	(18,769)			
Net Cash Provided By Noncapital Financing Activities		13,645	21,089			
Cash Flows From Capital And Related Financing Activities						
Property taxes levied for debt service, net		493,757	548,743			
Principal paid on long-term debt		(270,000)	(260,000)			
Interest paid on long-term debt		(324,385)	(331, 435)			
Conservation Trust Fund entitlement		20,726	17,406			
Acquisition of property and equipment		(178,806)	(94,972)			
Net Cash Used In Capital And Related Financing Activities		(258,708)	(120, 258)			
Cash Flows Provided By Investing Activities						
Income on certificates of deposit		1,863	11,441			
Net Increase In Cash And Cash Equivalents		87,817	401,702			
Cash And Cash Equivalents - Beginning Of Year		1,278,874	877,172			
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Cash And Cash Equivalents - End Of Year	\$	1,366,691 \$	1,278,874			

# STATEMENT OF CASH FLOWS

For The Year Ended December 31, 2021 (With Comparative Totals For The Year Ended December 31, 2020) Page 2 Of 2

	For The Years Ended December 31,			
		2021	2020	
Reconciliation Of Loss From Operations To Net Cash				
Provided By Operating Activities				
Operating loss	\$	<b>(78,185)</b> \$	(378, 226)	
Adjustments to reconcile loss from operations to net cash				
provided by operating activities:				
Depreciation		574,695	586,883	
Changes in assets:				
Receivables		7,263	(23,948)	
Prepaid expenses		(50,935)		
Inventory		(2,928)	(8,555)	
Other assets		_	8,235	
Changes in liabilities:				
Accounts payable		54,413	(24,609)	
Due to the Association		(200,368)	313,853	
Deposits		117	(665)	
Unearned revenue		26,945	16,462	
Net Cash Provided By Operating Activities	\$	331,017 \$	489,430	

# STATEMENT OF FIDUCIARY NET POSITION (With Comparative Totals For The Year Ended December 31, 2020) December 31, 2021

	Hea	Heather Gardens Foundation Custodial Fund				
		2021		2020		
Assets						
Cash and cash equivalents restricted	\$	38,293	\$	41,751		
Certificates of deposit restricted		150,000		150,000		
Due from the District		1,100		_		
Total Assets		189,393		191,751		
Liabilities						
Due to the District		_		3,973		
Total Liabilities		_		3,973		
Net Position						
Restricted		189,393		187,778		
Total Net Position	\$	189,393	\$	187,778		

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION (With Comparative Totals For The Year Ended December 31, 2020) For The Year Ended December 31, 2021

	Heath	Heather Gardens Foundation				
		2021		2020		
Additions						
Donations	\$	2,956	\$	4,260		
Investment income on certificates of deposit		233		3,546		
Total Additions		3,189		7,806		
Deductions Other expenses		1,574		11,229		
Change In Net Position		1,615		(3,423)		
Net Position - Beginning Of Year		187,778		191,201		
Net Position - End Of Year	\$	189,393	\$	187,778		

#### NOTES TO BASIC FINANCIAL STATEMENTS December 31, 2021

## 1. Definition Of Reporting Entity

The Heather Gardens Metropolitan District (the District), a quasi-municipal corporation, was formed April 5, 1983. It is governed pursuant to provisions of the Colorado Special District Act. The District's service area is located within the City of Aurora, Arapahoe County, Colorado. The District was established to provide and operate park and recreation facilities and to improve and maintain Linvale Place within the District. The current activities of the District consist of recreational services and operations, the most significant of which is the operation of a public golf course and restaurant.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements, which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not a component unit of any other governmental entity. The District is financially accountable for the Heather Gardens Foundation (the Foundation), a committee whose purpose is to enhance the quality of life and enjoyment of the residents. All members of the Heather Gardens Association (the Association) are members of the Foundation. The Foundation is primarily funded through donations. The Foundation is not a legally separate entity, and is therefore not considered a component unit of the District, but is considered a fiduciary fund as described in Note 2.

The District has no employees and all operations and administrative functions are contracted.

# 2. Summary Of Significant Accounting Policies

The accounting policies of the District conform to generally accepted accounting principles (GAAP) as applicable to state and local governmental units.

Notes To Basic Financial Statements (Continued)

The more significant accounting policies of the District are described as follows:

#### Measurement Focus And Basis Of Accounting

For financial reporting purposes, operations of the District's business type activities are reported as a single enterprise fund using the economic resources measurement focus and the accrual basis of accounting. Revenue is recognized when earned, and expenses are recognized when the liability is incurred. Depreciation is computed and recorded as an operating expense. Expenditures for property and equipment are shown as increases in assets, and redemption of bonds and loans is recorded as a reduction in liabilities. Fiduciary fund information is not included on the statement of net position, revenues, expenditures and changes in fund balance or on the statement of cash flows of the enterprise fund.

Additionally, the District reports the following fiduciary fund:

#### Custodial Fund

The Custodial Fund is fiduciary in nature and presents changes in fiduciary net position. The Custodial Fund is accounted for using the accrual basis of accounting. The fund accounts for assets held in a fiduciary capacity for the Foundation, which is to be used in the enhancement of the quality of life and enjoyment of the residents.

#### **Operating Revenues And Expenses**

The District's business-type activities distinguish between operating revenues and expenses and nonoperating items in the statement of revenues, expenses and changes in net position. Operating revenues and expenses generally result from providing services in connection with the District's purpose of providing and operating park and recreation facilities and to improve and maintain streets within the District. Operating revenues consist of charges to customers for services provided. Operating expenses include the cost of services, administrative expenses and depreciation of assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses or capital contributions.

Notes To Basic Financial Statements (Continued)

#### **Budgetary Information**

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements.

#### Cash Equivalents And Certificates Of Deposit

For purposes of the statement of cash flows, the District considers cash deposits and highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents. Certificates of deposit are reported at cost.

#### Capital Assets

Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable. Depreciation is calculated using the straight-line method over the following estimated economic useful lives:

Buildings and improvements 7 - 39 years Furniture and equipment 5 - 15 years

Notes To Basic Financial Statements (Continued)

#### **Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties effective January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or, if in equal installments at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August, and tax sales of the liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District. Since property tax revenues are collected in arrears during the succeeding year, a receivable and corresponding deferred inflow of resources is recorded at December 31. As the tax is collected in the succeeding year, the deferred inflows of resources are recognized as revenue, and the receivable is reduced.

#### **Net Position**

The District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

#### Comparative Data

The financial statements include certain prior-year comparative information in total, but not at the level of detail required for presentation in conformity with GAAP. Accordingly, such information should be read in conjunction with the 2020 District financial statements from which the summarized information was derived.

#### **Deferred Outflows Of Resources**

In addition to assets, the statement of net position will sometimes include a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period or periods and so will not be recognized as an outflow of resources until then.

Notes To Basic Financial Statements (Continued)

#### **Deferred Inflows Of Resources**

In addition to liabilities, the statement of net position will sometimes include a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period or periods and so will not be recognized as an inflow of resources until then. The District has unearned property tax income. This item has been reported as deferred inflows on the statement of net position.

#### **Subsequent Events**

Management evaluates subsequent events through the date financial statements are available for issue, which is the date of the Independent Auditors' Report.

#### 3. Cash, Cash Equivalents And Certificates Of Deposits

#### **Cash Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is specified by PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The State Regulatory Commission for banks and savings and loan associations is required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

Federal Deposit Insurance Corporation coverage is \$250,000 per official custodian. At December 31, 2021, the District's cash deposits at financial institutions had a book balance of \$2,304,984 and a corresponding bank balance of \$2,299,247. Of the bank balance, \$1,332,874 was covered by federal depository insurance with multiple banks. The remainder of the bank balance, \$966,373, was collateralized with securities held by the pledging financial institution and covered by eligible collateral as determined by PDPA.

Notes To Basic Financial Statements (Continued)

As of December 31, 2021, the District's cash deposits and certificates of deposit had the following book and bank balances:

_	Book	Bank
Deposits with financial institutions - unrestricted	\$ 1,009,346	\$ 1,004,923
Deposits with financial institutions - restricted	394,888	394,886
Certificates of deposit	900,000	899,438
Cash on hand	750	
	\$ 2,304,984	\$ 2,299,247

At December 31, 2021, the District's cash and cash equivalents, as reported in the financial statements are as follows:

	Pr	oprietary Fund	Four	ndation Fund	Grand Total
Cash and cash equivalents Cash and cash equivalents restricted	\$	1,010,096 356,595	\$	38,293	\$ 1,010,096 394,888
	\$	1,366,691	\$	38,293	\$ 1,404,984

#### Credit Risk

The District has not adopted a formal investment policy; however, the District follows state statutes regarding investments. Colorado Revised Statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest, which include:

- Obligations of the United States and certain U.S. government agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

Notes To Basic Financial Statements (Continued)

#### **Interest Rate Risk**

Colorado Revised Statutes limit investment maturities to five years or less unless formally approved by the Board of Directors. Such actions are generally associated with a debt service reserve or sinking fund requirements.

The District generally limits its concentration of investments to those which are believed to have minimal credit risk, minimal interest rate risk and no foreign currency risk. Additionally, the District is not subject to concentration risk disclosure requirements or subject to investment custodial credit risk for investments that are in the possession of another party.

#### Restricted Cash And Certificates Of Deposits

In accordance with Colorado Revised Statutes, the District maintains a separate bank account for the Custodial Fund. At December 31, 2021, the balance of this fund was \$38,293. The Custodial Fund also held \$150,000 in certificates of deposits as of December 31, 2021.

The District restricted cash to meet the bond reserve requirements for servicing the bonds in the amount of \$183,438 at December 31, 2021.

In accordance with Colorado Revised Statutes, the District maintains a separate bank account for the Conservation Trust Fund entitlement. At December 31, 2021, the balance of these funds were \$173,157.

Notes To Basic Financial Statements (Continued)

# 4. Capital Assets

An analysis of the changes in capital assets for the year ended December 31, 2021 is as follows:

	Balance -						Balance -		
	January 1,		Additions/		Deletions/		December 31		
	2021		Transfers		Transfers			2021	
Business-Type Activities:									
Nondepreciable Capital Assets									
Land	\$	1,725,000	\$	_	\$	_	\$	1,725,000	
Construction in progress		18,515		13,680		_		32,195	
Intangible asset (City of Aurora water rights)		133,190		_		_		133,190	
Total Nondepreciable Capital Assets		1,876,705		13,680				1,890,385	
Depreciable Capital Assets									
Property and equipment		13,307,508		64,010				13,371,518	
Furniture and equipment		1,209,401						1,209,401	
Restaurant equipment		137,948	101,116		(20,271)			218,793	
Restaurant and pro shop renovation		1,346,537	_		_			1,346,537	
Capital lease equipment		77,376		_	- —			77,376	
<b>Total Depreciable Capital Assets</b>		16,078,770		165,126	26 (20,271)			16,223,625	
To 10 to 14						/ <b>-</b>			
Total Capital Assets		17,955,475		178,806		(20,271)		18,114,010	
Accumulated Depreciation		(6,847,098)		(574,695)		20,271		(7,401,522)	
Net Depreciable Capital Assets		9,231,672		(409,569)				8,822,103	
Total Capital Assets, Net Of Depreciation	\$	11,108,377	\$	(395,889)	\$		\$	10,712,488	

# 5. Long-Term Obligations

The following is an analysis of changes in long-term obligations for the year ended December 31, 2021:

		Balance - anuary 1,					Balance - December 31,			Due Within
	2021		Additions Reducti		ductions	2021		One Year		
Series 2017 General Obligation Refunding Bonds	\$	7,955,000	\$	_	\$	(270,000)	\$	7,685,000	\$	280,000
Premium on Series 2017 General Obligation										
Refunding Bonds		667,734				(33,527)		634,207		33,526
Total Long-Term Obligations	\$	8,622,734	\$	_	\$	(303,527)	\$	8,319,207	\$	313,526

Notes To Basic Financial Statements (Continued)

#### **Bonds Payable**

In November 2017, the District issued \$8,025,000 of General Obligation Refunding Bonds, Series 2017, with interest rates ranging from 3.98% to 4.00%, for the purpose of advance refunding a portion of the General Obligations Bonds, Series 2010, with an interest rate ranging from 1.25% to 5.25%. The refunding resulted in a present value savings from the cash flow of \$1,149,527 and an economic loss on the refunding of \$747,249.

Bond and coupon payments to maturity are as follows:

Year	Principal	Interest	Total
2022	\$ 280,000	\$ 307,400	\$ 587,400
2023	290,000	296,200	586,200
2024	300,000	284,600	584,600
2025	315,000	272,600	587,600
2026	325,000	260,000	585,000
2027 - 2030	1,435,000	904,600	2,339,600
2031 - 2035	2,140,000	783,400	2,923,400
2036 - 2040	2,600,000	320,000	2,920,000
	\$ 7,685,000	\$ 3,428,800	\$ 11,113,800

#### 6. Net Position

#### **District Net Position**

The District has a net position consisting of three components: net investment in capital assets, restricted and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds that are attributable to the acquisition, construction or improvement of those assets.

As of December 31, 2021, the District had net position invested in capital assets, which is calculated as follows:

Capital assets - net of accumulated depreciation	\$ 10,712,488
Capital-related borrowings	(8,319,207)
Deferred loss on 2010 bond refunding	614,585
	_
	\$ 3,007,866

Notes To Basic Financial Statements (Continued)

Restricted assets include net position that is restricted for use either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The District had the following restricted net position as of December 31, 2021:

#### Restricted

TABOR emergency reserves Conservation Trust Fund	\$ 15,831 152,789
Debt service	 183,438
Total	\$ 352,058

Emergency reserves have been provided for as required by Article X, Section 20, of the Constitution of the State of Colorado, otherwise known as the Taxpayer Bill of Rights (TABOR). A portion of the net position has been restricted in compliance with this requirement.

Debt service restricted net position represents amounts restricted for future payment of general obligation bond principal, interest and related costs.

The Conservation Trust Fund's restricted net position represents the net unspent proceeds received from the State Lottery for the Conservation Trust Fund.

Unrestricted net position consists of net position that does not meet the definition of net investment in capital assets or restricted.

#### **Fiduciary Net Position**

The Foundation has net position that is restricted. The restricted net position represents the net unspent proceeds of contributions received for the Foundation. The Foundation is a District operation and is not a legally separate entity.

The Foundation had the following restricted net position as of December 31, 2021:

Restricted		
Foundation	\$	189,393
Total	Ф	100 202
Total	<u> </u>	189,393

Notes To Basic Financial Statements (Continued)

#### 7. Risk Management

The District is exposed to various risks related to torts; thefts of, damage to or destruction of assets; errors or omissions or acts of God.

The District is a member of the Colorado Special Districts Property and Liability Pool (the Pool) as of December 31, 2021. The Pool is an organization created by intergovernmental agreement to provide property, liability, public official's liability and boiler and machinery insurance coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property and public official's liability. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

#### 8. Heather Gardens Association

The District has entered into a management agreement with the Association, a homeowners association for the members who own units within the District's boundaries.

Under the terms of the agreement, the District designated the Association as the District's agent to operate, manage and supervise the properties and facilities of the District. The District makes all decisions relative to the District's capital reserves. The final responsibility and authority for the District's property remains with the District. The Association shall take reasonable steps to collect and enforce the collection of all fees, charges, rents and other sums arising from the use of District property. The Association transfers all expenses of the clubhouse, golf course and restaurant to the District monthly.

The District permits the members of the Association use of the District facilities on a nonexclusive basis with other members of the general public. The District also permits the Association to share office space at no cost, the value of which is offset by the services provided under the management agreement and therefore is insignificant and not reflected in the financial statements.

At December 31, 2021, there was \$114,306 balance due to the Association.

Notes To Basic Financial Statements (Continued)

# 9. Tax, Spending And Debt Limitations

TABOR contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Enterprises, defined as government-owned businesses authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR. The District's management believes that its operations qualify for this exclusion; however, management has elected to adopt certain provisions of TABOR with respect to property tax revenue collected by the District.

Spending and revenue limits are determined based on the prior fiscal year's spending, adjusted for allowable increases based upon inflation and local growth. Fiscal year spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the fiscal year spending limit must be refunded, unless the voters approve retention of such revenue.

TABOR requires local governments to establish emergency reserves. These reserves must be at least 3% of fiscal year spending (excluding enterprise operations and bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate fiscal year spending limits, will require judicial interpretation.

# **Supplementary Information**

The schedule of revenues, expenditures and changes in funds available - budget and actual (budgetary basis) is presented to demonstrate compliance with a resolution of the Board of Directors, which established a TABOR enterprise for the District's qualifying operations.

# PROPRIETARY FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE - BUDGET AND ACTUAL (BUDGETARY BASIS) For The Year Ended December 31, 2021

	Or	riginal And Final Budget		Actual	$\mathbf{F}_{i}$	ariance - avorable vorable)
Revenues					·	
Recreation use fees	\$	1,516,758	\$	1,516,879	\$	121
Golf course fees		469,218		445,303		(23,915)
Restaurant income		658,492		430,184		(228,308)
Clubhouse fees		111,564		116,158		4,594
Recreational vehicle lot rentals		41,808		26,165		(15,643)
Other operating revenues		· —		3,704		3,704
Property taxes		493,745		493,757		12
Specific ownership taxes		39,996		33,937		(6,059)
Conservation Trust Fund entitlement		18,400		20,726		2,326
Income on certificates of deposit		11,766		1,863		(9,903)
Total Revenues		3,361,747		3,088,676		(273,071)
Expenditures						
Operating:						
Clubhouse, golf course, recreational vehicle lot		1,429,944		1,318,651		111,293
Restaurant expenses		740,992		558,949		182,043
Professional services		80,750		84,006		(3,256)
Insurance		56,635		49,293		7,342
Other operating expenses		5,480		30,984		(25,504)
Bad debt expense		2,250		· —		2,250
Debt service:						
Principal		270,000		270,000		
Interest		317,300		317,300		
Other nonoperating expenses		· —		12,477		(12,477)
County Treasurer's collection fees		7,407		7,415		(8)
Bank payee fee		1,400		400		1,000
Capital outlay		545,101		178,806		366,295
Total Expenditures	\$	3,457,259		2,828,281	\$	628,978
Excess Of Revenues Over Expenditures				260,395		
Adjustments to GAAP basis:						
Depreciation				(574,695)		
Bond principal payments				270,000		
Amortization of bond premium, net				33,527		
Amortization of deferred loss on bond refunding and discour	nt			(32,489)		
Capital outlay				178,806		
Changes In Net Position Per Statement Of Revenues,			_	10771		
Expenses And Changes In Net Position - GAAP Basis			\$	135,544		

#### NOTE TO BUDGETARY COMPARISON SCHEDULE

#### **Budgets And Budgetary Accounting**

The District follows these procedures in establishing the budgetary data reflected in the budgetary schedule:

- 1. Prior to September 1, the District obtains budget requests from various department heads.
- 2. Prior to October 15, the proposed budget is submitted to the Board of Directors.
- 3. By December 15, the District must certify the levy to the County Commissioners.
- 4. By December 15, the Board enacts a resolution appropriating the budget.
- 5. Department heads are required to submit budget change requests after initial approval to the Board of Directors.
- 6. Supplemental requests are gathered by the Board of Directors. The Board of Directors will hold formal public hearings prior to approving the increased budget and appropriations.
- 7. Budgets for the Proprietary Fund are adopted on a basis consistent with GAAP with the following exceptions:
  - a. Depreciation, amortization of bond premium, net and amortization of deferred loss on bond refunding and discount are not budgeted expenses.
  - b. Bond principal payments and capital outlay are budgeted expenses.